

**Monitoring Report: Waste  
2013 - 2014**

**December 2014**

## FURTHER INFORMATION

All documents associated with the Devon Waste Plan can be viewed on the County Council's website: <http://www.devon.gov.uk/wastecorestrategy.htm>

Alternatively, if you wish to comment on this Monitoring Report, or require further information on any aspect of the Devon Waste Plan, please contact:



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## Contents

1	INTRODUCTION .....	4
1.1	WASTE PLANNING IN DEVON .....	4
1.2	PURPOSE OF THE MONITORING REPORT .....	4
2	POLICY CONTEXT CHANGES.....	6
2.1	CHANGES TO NATIONAL POLICY.....	6
2.2	CHANGES TO OTHER POLICY .....	6
3	IMPLEMENTATION OF THE MINERALS AND WASTE DEVELOPMENT SCHEME .....	8
3.1	MINERALS AND WASTE DEVELOPMENT SCHEME .....	8
3.2	DEVON WASTE PLAN UPDATE .....	8
3.3	ANALYSIS OF PROGRESS.....	9
4	WASTE POLICY: ASSESSMENT OF PERFORMANCE AND EFFECTS .....	10
5	WASTE CONSULTATION ZONES .....	19
6	DUTY TO COOPERATE.....	22
6.1	Introduction .....	22
6.2	Waste Planning.....	22
6.3	District Council Local Plans .....	23
7	KEY FINDINGS AND ACTIONS REQUIRED.....	24
7.1	Minerals and Waste Development Scheme Milestones .....	24
7.2	Implementation of the Waste Local Plan .....	24

# 1 INTRODUCTION

## 1.1 WASTE PLANNING IN DEVON

1.1.1 Devon County Council is the waste planning authority for Devon, and is therefore responsible for preparing waste planning policy, determining planning applications for waste development and ensuring that waste development is in accordance with the planning permission granted. However, the area for which the County Council exercises these functions excludes Dartmoor and Exmoor National Parks and the unitary authority areas of Plymouth and Torbay, each of which are responsible for waste planning in their area.

1.1.2 In terms of preparing waste policy for the County, the Devon County Waste Local Plan was adopted in June 2006 and confirmation was received in May 2009 that its policies are saved until superseded by policies in a future Waste Plan. These policies were superseded on adoption of the new Devon Waste Plan in December 2014 but were in force for the year covered by this Monitoring Report.

## 1.2 PURPOSE OF THE MONITORING REPORT

1.2.1 The Planning and Compulsory Purchase Act 2004 (the 2004 Act) (as amended) requires the County Council to produce Local Plans for minerals and waste planning in Devon. There is also the requirement to produce a Monitoring Report on the progress with, and implementation of, those Plans. The first Monitoring Report was published for 2004/05. All previous Monitoring Reporting are available on the County Council's website: [www.devon.gov.uk/annualmonitoringreports](http://www.devon.gov.uk/annualmonitoringreports).

1.2.2 Previously, the County Council has produced a combined Monitoring Report for both the Minerals Local Plan and the Waste Local Plan and their replacements. Due to the separate progression of these documents and the difference in timings of the availability of waste and minerals data, it is now seen as being more practical to report minerals and waste separately. This Monitoring Report focuses on waste and covers the period from the 1<sup>st</sup> April 2013 to the 31<sup>st</sup> March 2014.

1.2.3 The scope and content of a planning authority's Monitoring Report is the subject of legislation<sup>1</sup> to which Devon County Council has had regard. Therefore, the Monitoring Report assesses the implementation of Devon's Minerals and Waste Development Scheme and the County Council's success in implementing its adopted waste policies. This is carried out in six parts that form the structure of this report:

- the changes to the policy context for waste planning in Devon;

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<sup>1</sup> Planning and Compulsory Purchase Act 2004 (as amended) and The Town and Country Planning (Local Planning) (England) Regulations 2012

- the progress of the County Council in implementing its Minerals and Waste Development Scheme;
- an assessment of the performance of the policies within the Waste Local Plan for 2013/14 using the indicators derived from the Waste Local Plan and an assessment of the decisions made during the reporting period;
- definition of Waste Consultation Zones;
- any actions undertaken in accordance with the Duty to Cooperate; and
- conclusions on the key findings of the Monitoring Report and any actions required to address the issues that have arisen, including any difficulties encountered in producing the report.

## 2 POLICY CONTEXT CHANGES

### 2.1 CHANGES TO NATIONAL POLICY

- 2.1.1 There were two significant changes to national policy during the reporting period, the publication of the Waste Management Plan for England in December 2013 and the consultation held on the updated Planning for Sustainable Waste Management, a draft of which was produced in July 2013.
- 2.1.2 The Waste Management Plan for England sets out the current waste management situation in England and how the Plan will support the implementation of the objectives of the revised Waste Framework Directive. The key aim of the document is to set out the contributions being made to achieving the government's ambition of a zero waste economy, which means sequentially applying the waste hierarchy as a guide to sustainable waste management.
- 2.1.3 The emerging Devon Waste Plan has had regard to the Waste Management Plan for England.
- 2.1.4 Planning Policy Statement 10 remained in force for the duration of the year being reported on, although regard was had in the preparation of the Devon Waste Plan to the key changes in the draft replacement national policy:
- the strengthening of the Waste Framework Directive, increasing emphasis on treating waste as a resource;
  - addressing the abolition of regional planning and the introduction of the duty to cooperate; and
  - encouraging the use of heat from waste facilities as an energy source.
- 2.1.5 National Planning Practice Guidance has also been introduced in March 2014; however, as with the NPPF, there is no guidance contained on waste planning policy, and this is due to be issued with the replacement of PPS10.
- 2.1.6 The new National Planning Policy for Waste and accompanying Planning Practice Guidance were published after the year being reported on in this Monitoring report in October 2014.

### 2.2 CHANGES TO OTHER POLICY

#### Regional and sub-regional context

- 2.2.1 Prior to the 2004 Act, the Development Plan for Devon comprised Local Plans together with the Structure Plan. The **Devon Structure Plan 2001 to 2016** was adopted in October 2004 and its policies had been saved for an extended period. However, the Structure Plan was revoked with effect from 20<sup>th</sup> May 2013.
- 2.2.2 Although not included within the Development Plan, further policy guidance was provided at national and regional levels, the latter in the form of RPG10.

Upon commencement of the 2004 Act, RPG10 became part of the Development Plan as the Regional Spatial Strategy (RSS). However, this was also revoked with effect from 20<sup>th</sup> May 2013.

### **3 IMPLEMENTATION OF THE MINERALS AND WASTE DEVELOPMENT SCHEME**

#### **3.1 MINERALS AND WASTE DEVELOPMENT SCHEME**

- 3.1.1** The 2004 Act (as amended) requires the County Council to prepare a Minerals and Waste Development Scheme [MWDS]. This Scheme is intended to provide a programme for the preparation of the development plan documents that will be contained within the Minerals and Waste Development Framework, and progress in implementing the MWDS is to be monitored through a Monitoring Report.
- 3.1.2** The timetable for the production and publication of the Devon Waste Plan was originally set out in the revised Devon County Minerals and Waste Development Scheme which came into in March 2007. This was in place for half of the reporting year of 2013/14, however, the milestones included within this have now been superseded by a Third Revision which was published on 30<sup>th</sup> October 2013. This revision was due to the changes in the range of documents being prepared and the slippage in the timetable for their preparation.
- 3.1.3** The table below compares the timetable for preparation of the Devon Waste Plan is contained within the Third Revision of the MWDS and the progress actually made:

<b>Stage</b>	<b>Target Date</b>	<b>Target Met</b>
<b>Publication (Regulation 19)</b>	November 2013	The Pre-submission Consultation was held from the 2 <sup>nd</sup> December 2013 to 24 <sup>th</sup> February 2014
<b>Submission (Regulation 22)</b>	March 2014	Submission took on the 28 <sup>th</sup> March 2014
<b>Examination</b>	June 2014	Examination hearings were between the 15 <sup>th</sup> and 23 <sup>rd</sup> July 2014
<b>Adoption</b>	October 2014	Adoption took place in December 2014

#### **3.2 DEVON WASTE PLAN UPDATE**

- 3.2.1** At the end of the reporting period of this Monitoring Report, the pre-submission version of the Devon Waste Plan was submitted to the Secretary of State for examination, following a 12 week consultation period on this

document held between December 2013 and February 2014. After submission, an Inspector was appointed and the examination hearings were held in July 2014. A consultation on the proposed modifications that arose from these hearings and the representations received to the pre-submission consultation finished in September 2014, with the Inspector's report received in October 2014. The County Council subsequently adopted the Devon Waste Plan on 11<sup>th</sup> December 2014.

### **3.3 ANALYSIS OF PROGRESS**

- 3.3.1** The Devon Waste Plan has remained only one month behind schedule in the reporting period, which is a significant improvement when compared to previous years. Despite the consultation and examination being a month behind, the consultation took place only a few days into the next month, with submission taking place on schedule.
- 3.3.2** The examination of the Devon Waste Plan did not meet the target date, due to the availability of the Inspector to hold the examination hearings. The target date of Adoption, in hindsight, was too ambitious as the MDWS did not consider the need for an additional consultation period on modifications arising after the examination hearings. There are other factors that are also influencing the timing of adoption including the process to receive the Inspector's report and the dates that are available for the consideration of adoption of the plan by the Council's Committees.

## 4 WASTE POLICY: ASSESSMENT OF PERFORMANCE AND EFFECTS

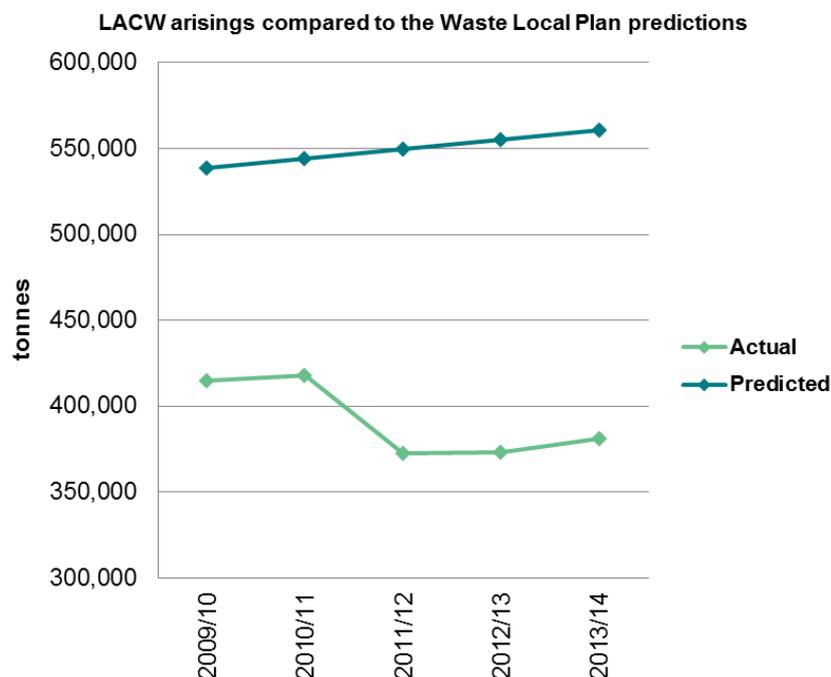
4.1.1 The Devon County Waste Local Plan was adopted on 30 June 2006, and this is therefore the seventh Monitoring Report since then that covers a whole year of use of its policies. Despite the progression of the Devon Waste Plan, it is still the adopted Waste Local Plan which forms the development plan for the reporting period and therefore these are the policies that are to be assessed.

4.1.2 The indicators in this part of the Monitoring Report are accompanied by targets and assumptions derived from the Waste Local Plan.

### Local Authority Collected Waste

4.1.3 Arisings of Local Authority Collected Waste [LACW] in 2013/14 within Devon (including the National Parks but excluding Plymouth and Torbay) amounted to **380,851 tonnes**, which represents a small increase of 7,925 tonnes compared with 2012/13. This 2% growth follows a 0.007% growth in 2012/13, but a 10.9% reduction in waste arisings in 2011/2012. This increase diverges from the target in the Waste Local Plan, which assumes annual growth of 1% after 2008/09. However, the annual waste arisings have consistently been below the predicted arisings, and the reduction in 2011/12 means arisings are significantly lower than anticipated.

4.1.4 The proportion of this LACW that was recycled or composted increased slightly to 54% in comparison with the 2012/13 rate of 53.7%. This exceeds the County Council's target for 2013/14 of 48%. The amount of waste sent to landfill exceeds the maximum target figure. This is due to the assumption that, by 2013/14, 18% of LACW would be treated through energy recovery. The Exeter Energy from Waste facility became operational in July 2014, and therefore the following Monitoring Report should identify if the targets will be met.



Core Output Indicator CO6b		
Description	2013/14 Result	Target
Amount of LACW arising	380,851t	
Amount (and %) recycled or composted	205,692t (54%)	48% <sup>1</sup>
Amount (and %) landfilled	175,160t (46%)	34% <sup>2</sup>
Notes		
<sup>1</sup> Assumed potential recycled or composted by 2013/14 as per the Waste Local Plan		
<sup>2</sup> Assumed maximum proportion landfilled by 2013/14 as per the Waste Local Plan		

Local Output Indicator LO14		
Description	2013/14 Result	Target
Annual rate of growth in LACW	2%	1.0% <sup>1</sup>
Notes		
<sup>1</sup> Maximum growth between 2012/13 and 2013/14 as per the Waste Local Plan		



## Commercial and Industrial Waste

**4.1.5** Accurate and up to date figures on Commercial and Industrial Waste [CIW] are not collected on a regular basis. However, in December 2010 the results of a national survey were published by Defra, and this study covers the Devon County Council area in some detail. As a result, there is accurate data on CIW waste for the 2009 calendar year. This study considers how much waste was generated and how it was managed.

- 4.1.6** Total arisings of CIW in the Local Authority area of Devon County Council in 2009 amounted to 473,509 tonnes. Of this, 245,799 tonnes, or 51.9% was reused, recycled or composted. A total of 116,248 tonnes, or 24.6% was landfilled, and 20,610 tonnes, or 4.4%, underwent thermal treatment.

<b>Local Output Indicator LO15<sup>1</sup></b>		
<b>Description</b>	<b>2013/14 Result<sup>2</sup></b>	<b>Target</b>
<b>Amount of commercial and industrial waste arising</b>	<b>473,509 t</b>	
<b>Amount (and %) re-used or recycled</b>	<b>245,799 t (51.9%)</b>	<b>36%<sup>3</sup></b>
<b>Amount (and %) landfilled</b>	<b>116,248 t (24.6%)</b>	<b>40%<sup>4</sup></b>
Notes		
<sup>1</sup> For Devon (including the National Parks but excluding Plymouth and Torbay)		
<sup>2</sup> This figure is for the calendar year of 2009, the latest available figure		
<sup>3</sup> Minimum proportion recycled in 2013/14 as per the Waste Local Plan		
<sup>4</sup> Maximum proportion landfilled in 2013/14 as per the Waste Local Plan		

<b>Local Output Indicator LO16<sup>1</sup></b>		
<b>Description</b>	<b>2012/13 Result<sup>2</sup></b>	<b>Target</b>
<b>Annual rate of growth in commercial and industrial waste<sup>3</sup></b>	<b>-8.3%</b>	<b>No target</b>
Notes		
<sup>1</sup> For Devon (including the National Parks but excluding Plymouth and Torbay)		
<sup>2</sup> The figures are for 2009, the latest available figure		
<sup>3</sup> Based on the annualised growth between the 2002/03 and 2009 surveys on the basis of a reduction from the 2002/03 figures		

- 4.1.7** In previous Monitoring Reports, the figures reported were for Devon, including Plymouth, Torbay and the National Parks. This means it is not possible compare CIW arisings in just the Devon County Council Waste Planning Authority area in 2002/03 and 2009. However, by way of comparison, the total CIW generated in Devon, Torbay and Plymouth in 2009 (the most recent for which there are data) was 699,823 tonnes compared to 1,132,000 tonnes in 2002/03, when CIW was previously surveyed accurately. This shows a reduction of approximately 38.2% in approximately seven years.

### **Construction Demolition and Excavation Waste**

- 4.1.8** Reliable data at the Waste Planning Authority level are also difficult to collect for construction, demolition and excavation waste [CDEW], and any analysis needs to 'apportion' regional data based on assumptions on the sub-regional distribution of arisings of CDEW.
- 4.1.9** In October 2004, ODPM published the results of a survey of arisings of CDEW undertaken in 2003, which provided estimates of national and regional arisings and the methods by which the waste was managed. Within the South West region, it was estimated that approximately 10 million tonnes of CDEW was produced in 2003.
- 4.1.10** Subsequently, consultants acting on behalf of the South West Regional Assembly undertook a sub-regional breakdown for the purposes of

developing the minerals policies for the emerging Regional Spatial Strategy. This suggested that, of the 4.47 million tonnes of recycled aggregates produced in the region, 18.9% was produced in Devon (including Plymouth and Torbay). If it is assumed that Devon accounted for the same proportion of CDEW arisings (although there is no evidence available to indicate whether or not such an assumption is accurate), then the County would have produced 1.9 million tonnes of CDEW in 2003.

- 4.1.11** A national survey has been produced by the Department for Communities and Local Government<sup>2</sup> which provides figures for the arisings of construction and demolition waste. In this report, the figures for Devon and Cornwall are presented together. The report estimates that 1,028,991 tonnes of recycled aggregate (graded and ungraded) were produced in 2005 in Devon and Cornwall.

### Capacity of Waste Management Facilities

- 4.1.12** Analysis has been undertaken of the new waste management capacity that received planning permission in 2013/14. This information is summarised by the indicator below.

<b>Core Output Indicator CO6a</b>		
<b>Description</b>	<b>2013/14 Result</b>	<b>Target</b>
<b>Capacity (tonnes) of new waste management facilities by type</b>		
<b>(a) Waste transfer/MRF</b>	80,500t	
<b>(b) Composting</b>	7,500t	
<b>(c) Inert recycling</b>	30,000t	
<b>(d) Inert Landfill</b>	24,700t	
<b>(e) Incineration without energy recovery</b>	6,132t	
Notes		

- 4.1.13** Total operational waste management capacity is summarised by the indicator below.

**4.1.14**

<b>Local Output Indicator LO20</b>		
<b>Description</b>	<b>2013/14 Result<sup>1</sup></b>	<b>Target</b>
<b>Total capacity of waste management facilities by type</b>		
<b>(a) Non-hazardous landfill</b>	2.89 million m <sup>3</sup>	
<b>(b) Inert landfill</b>	2.68 million m <sup>3</sup>	
<b>(c) Inert recycling</b>	1,301,200t	
<b>(d) Waste transfer/MRF</b>	2,167,000t	<b>No target</b>

<sup>2</sup> Communities and Local Government (2007) 'Survey of Arisings and Use of Alternatives to Primary Aggregates in England, 2005 – Construction, Demolition and Excavation Waste'

<b>(e) Composting</b>	137,000t	
<b>(f) Metals recycling</b>	280,000t	
<b>(g) Household recycling centres</b>	287,000t	
<b>(h) Energy from Waste<sup>2</sup></b>	92,800t	
Notes		
<sup>1</sup> This does not take account of facilities which may have ceased to operate		
<sup>2</sup> Includes incineration, gasification and anaerobic digestion		

### Control of Waste Management Activity

- 4.1.15** In 2013/14, the County Council determined 40 planning applications relating to waste management activity, of which two were refused, and a list of these applications is included in Appendix 2. The most notable approval is for a small scale specialist waste incinerator at Cheriton Bishop, near Exeter. The two refusals involve operating hours at a recyclables facility at Greendale Barton, which has subsequently been part allowed on appeal in September 2014, and the infilling of a disused quarry to reclaim farmland.
- 4.1.16** Some waste management facilities, notably landfilling, operate over a considerable period of time, and it is therefore important that sites are monitored to ensure compliance with their planning permissions. Where breaches do occur, or are perceived by local residents to have occurred, the County Council will endeavour to resolve the issue as promptly as possible.
- 4.1.17** Public understanding of waste sites and effective liaison between site operators and their neighbours is aided by the network of local liaison groups that the County Council has facilitated for some of the larger sites. Liaison groups currently active include Greendale Barton, Hill Barton, Heathfield, Broadpath, Deep Moor, Exeter Energy from Waste and Holsworthy.

<b>Local Output Indicator LO17</b>		
<b>Description</b>	<b>2013/14 Result</b>	<b>Target</b>
<b>Proportion of waste<sup>1</sup> sites which have received at least one monitoring visit</b>	<b>93%</b>	<b>100%</b>
Notes		
<sup>1</sup> This figure relates to visits to landfill sites only		
Other visits have been made to sites which do not formerly operate as landfill sites in an enforcement context. Some sites have received more than one visit.		

<b>Local Output Indicator LO18</b>		
<b>Description</b>	<b>2013/14 Result<sup>1</sup></b>	<b>Target</b>
<b>Enforcement complaints concerning (a) existing waste management facilities or (b) other unauthorised waste activity</b>	<b>(a) Not available (b) Not available</b>	<b>Decrease on previous year</b>
Notes		

<b>Local Output Indicator LO19</b>		
<b>Description</b>	<b>2013/14 Result</b>	<b>Target</b>
<b>Number of local liaison groups for waste sites that have met at least once</b>	<b>Seven</b>	<b>No target</b>
Notes		

- 4.1.18** The development of waste management facilities has the potential, if not properly controlled, to exacerbate flooding problems if developed in a floodplain. In addition, facilities can adversely affect water quality. The County Council consults the Environment Agency on all planning applications for waste management facilities and aims to avoid granting planning permission where the Agency raises concerns.

<b>Core Output Indicator CO7 (waste)</b>		
<b>Description</b>	<b>2013/14 Result</b>	<b>Target</b>
<b>Number of planning permissions for waste management facilities granted contrary to the advice of the Environment Agency on either flood defence grounds or water quality</b>	<b>None</b>	<b>No target</b>
Notes		

### Renewable Energy

- 4.1.19** The development of waste management facilities has the potential to achieve the provision of renewable sources of electricity generation, with disposal incorporating energy recovery being higher in the waste hierarchy than other forms of disposal. Within Devon, the generation of energy from waste management facilities is currently achieved through anaerobic digestion at the Holsworthy biogas facility and Langage Farm, and from landfill gas at Heathfield, Deep Moor and Broadpath. Just after the reporting period, in July 2014, the Exeter Energy from Waste plant became operational. This facility has an installed capacity of 13MW.

<b>Core Output Indicator CO9</b>		
<b>Description</b>	<b>2013/14 Result</b>	<b>Target</b>
<b>Renewable energy capacity installed by type</b>	<b>3.25Mw</b>	<b>No target</b>
Notes		

### Performance of the Waste Local Plan Policies

- 4.1.20** Previously, an analysis of the use of the Waste Local Plan policies in the determination of waste management applications has taken place, assessing how often the policies were being used in decisions. However, recent changes to planning regulations have removed the no requirement to identify the relevant policies on a decision notice, and the previous method of analysis is no longer feasible.

4.1.21 The Monitoring Report will now focus on the achievement of policies WPP1, WPP2 and WPP3 of the Devon Waste Local Plan. These policies contain the allocated sites for strategic, other significant and minor waste management facilities. If development has taken place on these sites then it can be established that these policies have been achieved.

Site	Plan Period	Reporting Year
<b>Policy WPP1: Sites for Strategic Waste Management Facilities</b>		
ED51 Heathpark Industrial Estate		
EX04 Exeter Transfer Station	Planning permission for Exeter Energy from Waste facility was granted in May 2008 [07/0927/25]	Under construction during the reporting year, became operational in July 2014.
ND23 Severn Brethren, Barnstaple		
SH17 New England Quarry	An application for an Energy from Waste facility was refused in October 2012 [DCC/2975/2010]	
SH52 Wrangaton		
TE13 Heathfield Landfill Site	An application was approved in August 2012 for two MRFs [DCC/3024/2010]	
TE51 Heathfield Industrial Estate		
TO06 Deep Moor, Great Torrington	Planning permission was granted for an IVC facility in March 2008 [01/0616/2007] and a Materials Recovery Facility in October 2008 [01/0886/2008].	In May 2014, beyond the reporting period, an application has been received for an Energy Recovery facility and a MRF [DCC/3664/2014]. This application is awaiting determination.
WD07 Crowndale, Tavistock		
<b>Policy WPP2: Sites for Other Significant Waste Management Facilities</b>		
ED06 Greendale Barton	A number of developments have taken place on this site in previous years, including a waste wood recycling facility in December 2009 [09/2058/CM] and a waste transfer station in	

	January 2008 [08/3103/CM].	
ED10 Hill Barton Business Park	A number of developments have taken place on this site in previous years, including an IVC facility and open windrow composting in September 2006 [07/0955/2006] and a gasification plant in March 2010 [09/1799/CM].	
EX02 Exton Road		
MD05 Broadpath		
ND11 Little Silver		
ND21 Holmacott		
SH01 Challonsleigh	In March 2011, permission was granted for a waste transfer station [49/0142/11/CM]	
SH23 Strashleigh Hams	An existing permission for inert landfilling and the recycling of inert waste lapsed in March 2012	An application for the recycling of inert waste was approved in November 2013 [DCC/3465/2012]
SH24 Torr Quarry		
TE23 Trood Lane		
WD12 Hayedown	In October 2009, permission was granted for the storage and processing of green waste [13218] and timber chips [13219]	
<b>Policy WPP3: Sites for Minor Waste Management Facilities</b>		
EDD33 Withyhayes	This landfill site closed in January 2006 and was fully restored by October 2007	
MD02 Ashley		
MD14 Punchbowl	Planning permission was granted for a green waste shredding facility in April 2011 [11/00372/DCC]	
SH10 Lapthorne Cross	In December 2009, permission was granted for the cessation of landfilling activities and the continuation recycling activities [18/1633/09/CM]	
SH12 Marlands	The inert landfill site has closed and the site is undergoing restoration	
TE12 Shutterton		

Industrial Estate		
TE16 Kenbury Wood, Kennford	Planning permission was granted for a MRF in January 2013 [DCC/3409/2012] and the shredding of green waste in November 2011 [10/02962/DCC]	
TE19 Ruby Farm, Abbotskerswell	The inert landfill site is now closed and restored	
TE25 Yannon Lane, Kingskerswell		
TO01 Anvil Corner, Holsworthy		
WD10 Exeter Road, Okehampton		

- 4.1.22** Of the 31 allocated sites, 55% (17, not including those sites that have closed and are undergoing restoration) have had no, or no additional, waste development during the Waste Local Plan period. During the reporting year of 2013/14, only one of these sites applied for planning permission for a waste management facility; however, this was to replace a permission that had previously lapsed.
- 4.1.23** The emerging Devon Waste Plan has considered the lack of delivery on these allocated sites in establishing the sites contained in the emerging Plan.

## 5 WASTE CONSULTATION ZONES

- 5.1.1** The Devon Waste Plan that was adopted in December 2014 has introduced Waste Consultation Zones (WCZ) under Policy W10: Protection of Waste Management Capacity. This is a mechanism for protecting existing and planned waste management capacity to ensure is continued availability to allow Devon's waste to be managed in accordance with the waste hierarchy, the proximity principle and self-sufficiently. Sites have been chosen with consideration of their significance and characteristics in achieving these principles, in accordance with the criteria provided in Appendix C of the Devon Waste Plan.
- 5.1.2** Devon's local planning authorities will be expected to consult the County Council as waste planning authority if specified non-waste planning applications (outlined in Paragraph C.8 of Appendix C in the Devon Waste Plan) fall within the defined boundary of a Waste Consultation Zone. The criteria provided for the Waste Consultation Zones are intended to ensure that the burden of extra consultation on the local planning authorities is minimised.
- 5.1.3** The extent of a Waste Consultation Zone is dependent on the likely impacts that different facilities may have on sensitive receptors. The distances included in the Plan for different facilities are:

Distance beyond the Waste Site Boundary	Facility Type
500m	Hazardous and non-hazardous landfill  Physical, physico-chemical and biological treatment  Thermal treatment
250m	All facilities not otherwise specified
100m	Materials recovery facility (enclosed)  Waste transfer station (enclosed)  Other recycling operations (enclosed)

- 5.1.4** The number and location of waste management sites are regularly changing and therefore the Monitoring Report will review the sites annually to ensure the most up to date information is utilised.
- 5.1.5** The following table shows the sites that will be subject to a Waste Consultation Zone in 2015, the distance from the site boundary that will be applied and the District the site is within.

District	Site	Facility/Facilities	Distance
East Devon	Gammons Hill, Kilminsteron	Waste transfer	250m
	Greendale Barton,	Waste transfer, wood	500m

	Woodbury Salterton	recycling, potential energy recovery location	
	Kilmington WWTW	Physico-chemical treatment	500m
	Hill Barton, Farringdon	Waste transfer, inert recycling, non-hazardous landfill, soil recovery, thermal treatment, IVC, potential energy recovery location	500m
	Sidmouth	Household waste recycling centre	100m
	Knowle Hill, Exmouth	Household waste recycling centre	100m
	Sutton Barton, Honiton	Household waste recycling centre	100m
	Heathpark, Honiton	Waste oil treatment	250m
<b>Exeter</b>	Exton Road	MRF, household waste recycling centre	100m
	Lustleigh Close	Clinical waste transfer	100m
	Matford Business Park	Waste Transfer	100m
	Kennford Road	Clinical waste transfer	100m
	Countess Wear WWTW	Physico-chemical treatment	500m
	Christow Road	Metals recycling	250m
	Grace Road	Thermal treatment	500m
	Marsh Barton Road	MRF	100m
	Pinbrook Road	Household waste recycling centre	100m
<b>Mid Devon</b>	Tellams, Cheriton Bishop	Thermal treatment, clinical waste transfer	500m
	Crediton WWTW	Physico-chemical treatment	500m
	Tiverton WWTW	Physico-chemical treatment	500m
	Broadpath, Uffculme	Non-hazardous landfill IVC	500m, 250m
	Warren Farm, Kentisbeare	Hazardous waste transfer	100m
	Ashley, Tiverton	Household waste recycling centre	100m
	Punchbowl, Crediton	Household waste recycling centre	100m
	Tiverton Eastern Urban Extension	Potential energy recovery location	500m
<b>North Devon</b>	Holmacott, Instow	Inert landfill and recycling, waste transfer, wood recycling	250m
	Yelland Quay	Inert recycling and waste transfer	250m
	Ashford WWTW	Physico-chemical treatment	500m
	Pathfields, South Molton	Metals recycling	250m
	Gratton Way, Barnstaple	Waste transfer	100m
	Seven Brethren, Barnstaple	Household waste recycling centre	100m

	Maclins Quarry, South Molton	Household waste recycling centre	100m
	Killacleave, Ilfracombe	Household waste recycling centre	100m
	Brynsworthy Environment Centre	Waste transfer station, potential energy recovery location	500m
<b>South Hams</b>	Torr Quarry	Waste transfer, household waste recycling centre	100m
	Totnes WWTW	Physico-chemical treatment	500m
	Dittisham	Inert recycling and landfill	250m
	Challonsleigh	Inert recycling Waste transfer	250m 100m
	Strashleigh Hams	Inert recycling	250m
	Langage Farm	Anaerobic Digestion	500m
	Erme Wood, Ivybridge	Household waste recycling centre	100m
	Babbage Road, Totnes	Household waste recycling centre	100m
	Central Court, Lee Mill	Effluent treatment	500m
<b>Teignbridge</b>	Kenbury Wood, Exminster	Inert landfill, waste transfer	250m
	Cremtor, Newton Abbot	Thermal treatment	500m
	Heathfield, Kingsteignton	Non-hazardous landfill, IVC, MRF, potential energy recovery location	500m
	Trood Lane, Exeter	Inert recycling and landfill, waste transfer	250m
	Buckland WWTW, Newton Abbot	Biological treatment	500m
	Yannon Lane, Kingskerswell	Inert recycling and landfill	250m
	Brunel Road, Newton Abbot	Household waste recycling centre	100m
<b>Torrige</b>	Deep Moor, Torrington	Non-hazardous and hazardous landfill, MRF, IVC, household waste recycling centre	500m
	Anvil Corner, Holsworthy	Household waste recycling centre	100m
	Caddsdawn, Bideford	Household waste recycling centre	100m
	Holsworthy Biogas	Anaerobic Digestion	500m
	Winkleigh Airfield	Wood recycling	250m
<b>West Devon</b>	Hayedown, Tavistock	Inert recycling, waste transfer	250m
	Crowndale, Tavistock	Household waste recycling centre, waste transfer	100m
	Exeter Road, Okehampton	Household waste recycling centre	100m

## 6 DUTY TO COOPERATE

### 6.1 Introduction

- 6.1.1** The importance of working with our neighbours has been strengthened through the Localism Act and the introduction of the Duty to Cooperate. This Duty places a requirement for local authorities to work together on planning issues, including the development of planning policy documents. This ensures the effectiveness and deliverability of plans regarding strategic cross boundary matters.
- 6.1.2** Activities undertaken by Devon County Council in line with the Duty to Cooperate during the period of this Monitoring Report are summarised within this section.

### 6.2 Waste Planning

- 6.2.1** Devon County Council is part of the *South West Waste Technical Advisory Body*, which comprises planning policy officers from waste planning authorities in the south west region, playing a key role in fulfilling the duty to cooperate. Updates are given on each authority's plan preparation or implementation and waste development that is taking place, and any cross boundary issues are discussed. One meeting was held during the reporting period in November 2013.
- 6.2.2** Evidence of waste arisings, management and forecasts has been shared between planning authorities on a regular basis to help inform the progression with the development of the Waste Plan, further understand cross boundary issues and ensure consistency between each authority's plans. In 2013/14, Devon County Council has been in discussion with Dorset County Council, Torbay Council and Cornwall Council in aiding the preparation of their waste plans.
- 6.2.3** During the reporting period the preparation of the pre-submission version of the Devon Waste Plan saw discussion between adjoining authorities, those waste planning authorities that receive Devon's waste for treatment and Devon's District Councils as part of the evidence gathering. The pre-submission consultation then took place and all authorities contacted previously were notified and invited to make comment. A number of individual meetings and correspondence have taken place with adjoining waste planning authorities to discuss in more depth individual cross boundary issues and the progress of plans where necessary. The Duty to Cooperate Statement produced in preparation of the Devon Waste Plan examination outlines how the County Council has fulfilled its Duty to Cooperate in greater detail, this is available on the Council's website via the following link: [http://www.devon.gov.uk/sd08\\_duty\\_to\\_cooperate\\_statement.pdf](http://www.devon.gov.uk/sd08_duty_to_cooperate_statement.pdf)

### **6.3 District Council Local Plans**

- 6.3.1** Devon County Council participates extensively in the preparation of Local Plans by Devon's district councils, and in Plans prepared by adjoining unitary and national park authorities, reflecting its roles as minerals and waste planning authority, highway authority and infrastructure provider. This participation includes ensuring that these Local Plans avoid constraining mineral resources and operations and waste management capacity.
- 6.3.2** Within 2013/14, engagement was undertaken in particular with Teignbridge District Council and Mid Devon District Council and most other District Councils within Devon.

## 7 KEY FINDINGS AND ACTIONS REQUIRED

### 7.1 Minerals and Waste Development Scheme Milestones

- 7.1.1 As mentioned in Section 3, the Second Revision of the MWDS had been replaced during the reporting year due to the failure to meet the milestones. In terms of the milestones set in the Third Revision for the Devon Waste Plan, progress in the reporting year has been broadly met.
- 7.1.2 During the reporting year the pre-submission consultation on the Devon Waste Plan took place a few days into December 2014 with submission being on schedule. Following the reporting period the examination hearings took place and, at the time of writing, adoption is planned for December 2014. This does not meet the milestone set in the MWDS for the reasons set out in Section 3.
- 7.1.3 Following the year being reported on in this Monitoring Report, the Devon Waste Plan has been progressed to adoption in December 2014.

### 7.2 Implementation of the Waste Local Plan

- 7.2.1 The most significant issues that have arisen in considering waste management in 2013/14 are the increase in the arisings of Local Authority Collected Waste compared to 2012/13 as reported in Indicator LO14, and the slight increase in the proportion of that waste which is recycled and composted (C06b). Despite the increase in recycling rates, the percentage of waste going to landfill is higher than predicted. The emerging Devon Waste Plan has included the need to continue monitor the amount of waste sent to landfill as well as recognising the need to monitor the available non-hazardous landfill capacity. The Exeter Energy from Waste facility becoming operational will have a positive effect on the percentage of waste going to landfill. There has also been a significant improvement in the number of monitoring site visits conducted.
- 7.0.9 Other issues and conclusions arising from the analysis of waste application decisions and data include:
- ◆ the limitations in the accuracy of data for commercial and industrial waste and construction, demolition and excavation waste generation. The lack of data for a number of years suggests the need to explore ways to obtain this data;
  - ◆ a variety of additional waste management capacity has been granted planning permission in 2013/14, including composting, waste transfer and MRF, inert recycling, inert landfill and a specialist incinerator;

- ◆ the sites in the Waste Local Plan need reviewing as to their capacity to deliver further waste management facilities, and the emerging Devon Waste Plan has fulfilled this process;
- ◆ DCC officers attended at least one of the seven currently active local waste liaison groups during 2013/14; and
- ◆ the cooperation undertaken by the Council should continue.

# **APPENDIX 1**

## **SUMMARY OF INDICATORS**

### SUMMARY OF INDICATORS

Indicator Ref.	Description	2012/13 Result	Notes
<b>Core Output Indicators</b>			
<b>CO6</b>	<b>Waste</b> (a) Capacity (tonnes) of new waste management facilities by type: <ul style="list-style-type: none"> <li>- Waste transfer/MRF</li> <li>- Composting</li> <li>- Inert recycling</li> <li>- Inert landfill</li> <li>- Incineration</li> </ul> (b) Amount of LACW arising (tonnes) Amount (and %) recycled or composted Amount (and %) landfilled	80,500t 7,500t 30,000t 24,700t 6,132t  380,851t 205,692t (54%) 175,160t (46%)	2
<b>CO7</b>	<b>Flood Protection and Water Quality</b> Number of planning applications granted contrary to the advice of the Environment Agency on either flood defence grounds or water quality	None	2
<b>CO9</b>	<b>Renewable Energy</b> Renewable energy capacity installed by type	3.25Mw	2
<b>Local Output Indicators</b>			
<b>LO14</b>	Annual rate of growth in municipal waste	2%	1
<b>LO15</b>	Amount of commercial and industrial waste arising Amount (and %) re-used or recycled Amount (and %) landfilled	473,509 t 245,799 t (51.9%) 116,248t (24.6%)	1
<b>LO16</b>	Annual rate of growth in commercial and industrial waste	-8.3%	1
<b>LO17</b>	Proportion of waste sites which have received at least one monitoring visit	93%	2, 3
<b>LO18</b>	Enforcement complaints concerning (a) existing waste management facilities or (b) other unauthorised waste activity	(a) Not available (b) Not available	2

<b>LO19</b>	Number of local liaison groups for waste sites that have met at least once	Seven	2
<b>LO20</b>	Total capacity (tonnes) of waste management facilities by type: (a) Non-hazardous landfill (b) Inert landfill (c) Inert recycling (d) Waste transfer/MRF (e) Composting (f) Metals recycling (g) Household recycling centres (h) Energy from Waste <sup>3</sup>	2.89 million m <sup>3</sup> 2.68 million m <sup>3</sup> 1.3 million tonnes 2.17 million tonnes 137,000 tonnes 280,000 tonnes 287,000 tonnes 92,800 tonnes	2
<b>NOTES</b>			
1	The relevant area for this indicator is the administrative area of Devon County Council (i.e. including the National Parks but excluding Plymouth and Torbay).		
2	The relevant area for this indicator is the area for which Devon County Council is the waste planning authority (i.e. excluding the National Parks, Plymouth and Torbay).		
3	See notes in the relevant entry for this indicator in Chapters 4.		

**APPENDIX 2**

**SCHEDULE OF WASTE PLANNING  
APPLICATIONS DETERMINED IN  
2013/14**

**Schedule of Waste Planning Applications Determined in 2013/14**

<b>Application Reference</b>	<b>Development</b>	<b>Site</b>	<b>Decision Date</b>	<b>Decision</b>
DCC/3446/2012	Planning application for the addition of a structure to store Refuse Derived Fuel bales prior to despatch and bale storage area	13 Marsh Barton Road, Marsh Barton Trading Estate, Exeter	03/04/2013	Approval
DCC/3452/2012	Application to vary condition 2 of planning permission 11/1002/26 addition of 2 lean-to plant room extensions to house motor and plant associated with waste sorting machinery	13 Marsh Barton Road, Marsh Barton Trading Estate, Exeter	03/04/2013	Approval
DCC/3467/2012	Variation of Condition 9 to previous approval DCC/3288/2011, to allow periodic use of additional piece of plant/machinery, namely a pre-breaker/volume reducing shredder	Challonsleigh Farm, Smithaleigh, Plymouth	04/04/2013	Approval
DCC/3494/2013	Proposed trailer filling building	Countess Wear Waste Water Treatment Works, Bridge Road, Countess Wear, Exeter	16/04/2013	Approval
DCC/3480/2013	Section 73 Application to Vary Condition 1 of Planning Permission 12/0919/CM to Extend the Operating Hours at the SITA UK Greendale Recyclables Facility	Unit 54, Sita UK, Greendale Business Park, Woodbury Salterton, Exeter	30/04/2013	Refusal
DCC/3495/2013	Composting of green waste for on-farm use	Venn Farm, East Allington, Totnes	15/05/2013	Approval
DCC/3489/2013	Change of use from existing (old transport yard) to a waste management Bulk storage depot and sorting / baling / shredding facility	M Way & Son Transport Ltd, Southley Road, South Molton	29/05/2013	Approval
DCC/3454/2012	Demolition of former calor gas showroom & office building and construction of a Waste Transfer Station	Former Calor Gas Site, Grace Road South, Marsh Barton Industrial Estate, Exeter	04/06/2013	Approval
DCC/3490/2013	Covered bio-fertiliser storage lagoon and access track	Land near West Vognacott Farm, Chilsworthy, Holsworthy	13/06/2013	Approval
DCC/3468/2012	Bio-fertiliser storage lagoon	Whiddon Farm, Ashwater, Beaworthy	13/06/2013	Approval

**Monitoring Report: Waste**  
2013/14

DCC/3514/2013	Waste water transfer pumping station	Land adjacent to proposed Cranbrook Railway Station, Broadclyst	19/06/2013	Approval
DCC/3517/2013	Excavation of soil for landfill cover and restoration (Retrospective)	Devon Waste Management Ltd, Deep moor Landfill Site, High Bullen, Torrington	19/07/2013	Approval
DCC/3510/2013	Bale distribution centre and storage centre with wash down	Plot 4, Thorverton Road, Exeter	23/07/2013	Approval
DCC/3536/2013	Waste operation to level part of a playing field	Modbury Primary School, Barracks Road, Modbury, Ivybridge	26/07/2013	Approval
DCC/3543/2013	Building to house Alkalinity Dousing Plant and equipment	Crowndale Waste Water Treatment Works, Crowndale, Tavistock	07/08/2013	Approval
DCC/3537/2013	Shredding and composting of garden waste	Broadwell Farm, Tavistock	13/08/2013	Approval
DCC/3541/2013	Revision of proposed access and installation of an underground sewage treatment plant	The Barn Owl Inn, Aller Road, Kingskerswell, Newton Abbot	16/08/2013	Approval
DCC/3546/2013	Pipeline from Holsworthy Biogas Plant to South Arscott Storage Tank. Use of tank for off-site distribution	Summerleaze Ltd, Chilsworthy, Holsworthy	20/08/2013	Approval
DCC/3529/2013	Raising area of land south of Dukes Way and north of Brunenburg Way with inert fill	Dukes Way/Brunenburg Way, Axminster	20/08/2013	Approval
DCC/3540/2013	Change of use of Tractor Shed & Implement Store and adjacent land to use as Waste Transfer Station	Swinesbridge, Lower Washfield, Tiverton	12/09/2013	Approval
DCC/3558/2013	Retrospective application for variation of condition 2 of permission 12/00797/DCC relating to the position of the internal haul road required for the formation of a water storage lake for the Downes Estate	Duncombe Farm, Newton St Cyres, Exeter	26/09/2013	Approval
DCC/3560/2013	Variation of Condition 1 of planning permission 10/1358/CM to extend the time period to allow an increase in permitted waste inputs from a maximum of 25,000 tonnes per annum to 60,000 tonnes per annum until 30th April 2015	Unit 38a, Greendale Business Park, Woodbury Salterton, Exeter	01/10/2013	Approval
DCC/2953/2009	Installation of small scale specialist Waste Incinerator	Old Tellam's Yard, Cheriton Bishop, Exeter	09/10/2013	Approval
DCC/3508/2013	Engineering works to remediate contaminated waste material located below ground	National Grid, off Watermouth Road, Ilfracombe	17/10/2013	Approval

**Monitoring Report: Waste**  
2013/14

DCC/3465/2012	Inert recycling and treatment facility and material storage at Strashleigh Hams. To allow use of crushers and screens to pre-treat waste and produce secondary aggregates, in conjunction with architectural recycling and concrete batching	Strashleigh Hams Inert Processing and Recycling Facility, Lee Mill, Ivybridge	21/11/2013	Approval
DCC/3580/2013	Variation of conditions 6, 7 & 10 of planning permission DCC/2819/2009 for proposed consolidation and extension of existing planning permission area for skip hire, waste transfer and recycling of inert construction and demolition waste	Maddacombe Farm, Maddacombe Road, Kingskerswell	26/11/2013	Approval
DCC/3575/2013	Additional stores, office and workshop to electricity generation compounds	Heathfield Landfill Site, John Acres Lane, Kingsteignton, Newton Abbot	03/12/2013	Approval
DCC/3583/2013	Demolition of the existing sludge trailer building and erection of replacement sludge cake storage building	Ashford Waste Water Treatment Works, Braunton Road, Ashford, Barnstaple	17/12/2013	Approval
DCC/3568/2013	Crushing and Screening of inert waste to produce recycled aggregate and soils for onsite use to construct a noise bund or export offsite for use elsewhere	Jersey Farm, Sampford Peverell, Tiverton	17/12/2013	Approval
DCC/3555/2013	Variation of condition 3 of permission ref. 11/1936/CM for proposed importation of topsoil and subsoil for the restoration of a former clay working to original field levels for agricultural use	Lickey's Field, Farwood Barton, Colyton	19/12/2013	Approval
DCC/3590/2013	Composting of shredded green waste for on-farm use	Higher Brenton Farm, Shillingford Lane, Kennford, Exeter	19/12/2013	Approval
DCC/3579/2013	Retrospective application for the construction, operation and permanent retention of a Picking Station, use of land for a staff car park, construction and use of a pedestrian footway from the staff car park to the site office and location and use of a fuel tank	Kenbury Wood Landfill Site, Old Dawlish Road, Kennford, Exeter	07/01/2014	Approval
DCC/3572/2013	Relocation of existing green waste shredding operation and construction of a new household waste transfer station to serve the Teignbridge area	Bickley Ball, Combesend Road East, Kingsteignton, Newton Abbot	27/01/2014	Approval
DCC/3612/2013	Installation of surface mounted weighbridge and associated steel container	Sutton Barton Recycling Centre, Nr Honiton	18/02/2014	Approval
DCC/3604/2013	Retrospective application for new store and new application for a weighbridge office	Viridor, High Bullen, Torrington	21/02/2014	Approval

**Monitoring Report: Waste**  
2013/14

DCC/3610/2013	Replacement of an existing slurry store with a below ground concrete walled store and disposal of excavated waste	Lower Southcott, Southcott, Okehampton	05/03/2014	Approval
DCC/3636/2014	Erection of GRP building to house ultra violet light disinfection control equipment	Ivybridge Waste Water Treatment Works, Ermington Road, Ivybridge	10/03/2014	Approval
DCC/3377/2012	Infilling of disused quarry to reclaim farmland, reinstatement of hedgebanks, maintenance of tracks within Watchford Farm and creation of section of track to support farm and agricultural activities	Watchford Farm, Yarcombe	10/03/2014	Refusal
DCC/3596/2013	Composting of shredded green waste for on-farm use	Farwood Barton, Northleigh, Honiton	21/03/2014	Approval
DCC/3598/2013	Composting of shredded green waste for on-farm use	Seale Hayne Farm, Newton Abbot	25/03/2014	Approval